	<p><b>ACTION TAKEN UNDER DELEGATED POWERS BY OFFICER</b> <b>December 2016</b></p>
<p><b>Title</b></p>	<p><b>Objection received to the proposed Zebra Crossing on East End Road related to Archer Academy; East End Road, N2</b></p>
<p><b>Report of</b></p>	<p>Commissioning Director - Environment</p>
<p><b>Wards</b></p>	<p>East Finchley</p>
<p><b>Status</b></p>	<p>Public</p>
<p><b>Enclosures</b></p>	<p>Appendix A - Drawings No. BC/000663-02_100-02- Rev 4, BC/000663-02_100-03 Rev 4 and BC/000663-02_1200-02 Rev 0.</p>
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<p><b>Summary</b></p>
<p>Statutory consultation has been undertaken and this report summaries the objections received to the proposal for a Zebra Crossing on East End Road, N2 near to its junction with Stanley Road and determines whether the proposals should be introduced or not, and if so, with or without modification. The proposal is to provide safer crossing points for pedestrians, including local school children, prevent obstructive parking and improve sightlines and safety. A second Zebra crossing at Market Place didn't receive any objections during the statutory consultation process and the crossing has subsequently been installed in this location.</p> <p>In addition, the report outlines the objections received to the proposed School Keep Clear Markings and Double Yellow lines proposed for Stanley Road.</p>

## **Decisions**

- 1. That having considered the objections received to the statutory consultation on the proposals outlined in this report, that Officers should implement the Zebra Crossing on East End Road, N2 and the School Keep Clear Marking as per Drawings number BC/000663-02\_100-02- Rev 4, BC/000663-02\_100-03 Rev 4 and BC/000663-02\_1200-02 Rev 0, reducing timing of the School Keep Clear Markings to 17:45pm from the original proposal (18:15pm).**

### **1. WHY THIS REPORT IS NEEDED**

- 1.1 This report is to consider the objections to the proposed Zebra crossing on East End Road near to the junction with Stanley Road and the School Keep Clear Markings and double yellow lines.

#### **1.2 Background**

- 1.2.1 On 11 April 2014 the Council granted planning permission (reference No. F/04475/13) for the construction of an upper school site for the Archer Academy School.

- 1.2.2 Planning permission was granted following the completion of a section 106 Town and Country Planning Act 1990 agreement ("S106 Agreement") dated 4 April 2014.

- 1.2.3 In considering the proposals detailed in this report, Officers have had due regard to the requirements of section 149 of the Equality Act and consider that the decision to proceed with the proposals as recommended below complies with the Council's statutory duty under the Equality Act. The introduction of a controlled pedestrian crossing and waiting restrictions in the area in order to deter obstructive parking and improve traffic flow and road safety will benefit all road users equally, and are not envisaged to disadvantage any group with protected characteristics.

- 1.2.4 The requirement for improved crossing facilities for Archer School was based on the fact that the school will eventually be based on 2 sites with students and staff transferring between them:

Site 1: Eagan's Close/ Stanley Road (Lower School site)

Site 2: behind East Finchley Station- Beaumont Close (Upper School site)

- 1.3 A public consultation on the proposals was carried out commencing on 28 June 2016 and consultation material was distributed to 356 properties in 3 different areas:

No. 19, in the Eagans Close Area;

No. 164, in the Stanley Road Area.

No. 173, in the Market Place Area (2nd Zebra crossing location – no objections were received to this proposal therefore this crossing has been implemented);

1.4 As part of the statutory process, notices outlining the proposals were published in the local Press, London Gazette and online via the Barnet Traffweb website. In addition, street notices were erected on street in the affected roads as well as letters which included associated plans being delivered to affected properties in close proximity to each of the proposals.

1.5 In response to statutory consultation the Council received comments and objections which are outlined below:

1.6 Eight representations were received from the community regarding the proposals. Within these representations a variety of comments were received which can be summarised as follows:

- No representations in relation with proposal at East End Road (Market Place Area).
- Two representations supporting the proposal with suggestions of amendments in time/term restrictions for the “School Keep Clear” no stopping restrictions in Stanley Road and suggestions of new stopping at any time restrictions on additional locations and enforcement by installations of cameras.
- One representation supporting proposal except the introduction of “School Keep Clear” no stopping restrictions in Stanley Road. *This will create competition for the parking bays from non-residents whilst at the same time blocking theirs own parking.* Suggestions of implement restriction “except for residents/permit holders” or *make all parking bays residents/permit holders only for the whole day except vouchers.*
- One representation that opposes the proposals of “School Keep Clear” no stopping restrictions in Eagans Close.
- Two representations that oppose the chosen location for the zebra crossing in the vicinity of Stanley Road, the removal of the tree and relocation of the existing bus stop.
- One representation that objects to any bright flashing lights that disturb occupants in the bedrooms.

1.7 Having considered the feedback to the consultation, Officer comments are as follows:

**School Keep Clear Markings and parking restrictions:**

- The timing for the stopping restriction signs has been established according with the school opening and closing hours. The Archer Academy runs until 5.30pm, while Holy Trinity is until 3.30pm. This is the reason why the stopping restriction is planned from 3.15pm to 6.15pm to ensure the restrictions were in operation whilst pupils were leaving the school. According with 'The Traffic Signs Regulations and General Directions 2016' the legend "During term time" or "Except permit holders" must not be used.
- School Keep Clear markings at Eagans Close have been proposed to prevent obstructive parking and improve sightlines and safety outside the entrance to the school.
- Although objections were received from local residents to the reduction in parking opportunities near their homes, it is considered that there is sufficient justification for introducing the yellow lines and school keep clear markings, as they are an essential component of a scheme where the overall aims are to provide a safe environment to pedestrians, particularly children during school times. In addition, there were respondents who agreed with the provision of "At any time" (double yellow lines) waiting restrictions. Officers undertook investigations at the locations of concern and considered it appropriate to introduce or amend existing waiting restrictions which would deter obstructive parking, improve traffic flow, improve sightlines and improve general road safety for both pedestrians and motorists.
- However, the timing of the restriction will be slightly reduced to 3.15pm to 5.45pm, to try to alleviate some of the concerns regarding the timing but help maintain safety.
- There are currently no proposals to extend the hours of operation for the Controlled Parking Zone. Parents/carers would still be able to wait in the residents parking bays even if the hours were extended. In addition, there is no funding within the S106 agreement to review the operational hours of the CPZ.
- In addition, the S106 funding was not secured for the purposed of reviewing the timings of the CPZ therefore if this was to be progress alternative funding would need to agreed.

### **Zebra Crossing on East End Road near to the Junction with Stanley Road**

- The new measures are aimed to provide safer crossing points for pedestrians, including local school children, prevent obstructive parking and improve sightlines and safety, but particularly to assist with movement of staff and pupils between the two Archer School sites. The preferred location is sited at the East of East End Road, however during the site

visits carried out, frequent crossing of East End Road in the vicinity of Stanley Road was observed and noted that new facilities in this area would bring additional benefits to more people. Combined solutions between both areas can make improvements at East End Road, reduce speeds and improve pedestrian safety.

- At feasibility stage, one of the proposals was to introduce the zebra crossing where the existing uncontrolled crossing is (and removal of the existing refuge). However conversation with TfL and Road Safety Auditors observations, raised issues with this location as eastbound vehicles overtaking a stationary bus would be approaching a left hand bend and visibility would be affected for/to pedestrians by the location of the bus stop in the proximity of the crossing.
- As a consequence this option was dismissed. Disadvantages with the chosen option are the tree removal and relocation of the bus stop, nevertheless the new location will improve visibility on approach to the junction, safety provided by controlled nature of crossings and is a pedestrian desire line to the west of Stanley Rd. The provision of a new replacement tree has been introduced in the detail design and been agreed with Greenspaces & Streets (LB Barnet).
- Measures will be taken in order to avoid flashing issues with resident from belisha beacons.
- A site meeting has been held with the local ward councillors, police, TfL and officers to discuss the concerns raised and the proposed location of the zebra crossing and the bus stop. Original locations have not been modified with exception of road marking cage for the bus stop that has been moved closer to the proposed zebra crossing and zig-zags.

## **2. REASONS FOR DECISIONS**

- 2.1 As part of the Council's statutory duty to ensure efficient levels of traffic flow in the borough, and ensuring road safety is maintained on the road network throughout the borough, it is considered that a number of school keep clear marking/waiting restrictions throughout the borough should be introduced and/or amended which will deter obstruction, improve traffic flow and general road safety for both pedestrians and motorists. The measures are required to create a safer environment in the area of study.

## **3 ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

- 3.1 Traffic and road safety issues were identified and it was considered that action should be taken and therefore a do nothing option was not considered appropriate. Given the nature of the concerns being addressed in this report, the recommended action is considered to be the preferred option.

- 3.2 Alternative locations for the zebra crossing in East End Road in the vicinity of Stanley Road were discounted due to site constraints relating to the existing highway features and road safety issues. The alternative options would also have had a similar impact on the availability of the unreserved on-street parking in the adjacent area.
- 3.3 The objections to the proposal have been noted, the majority being in relation to the extent of the proposal, and in particular the potential impact the proposal would have on the more vulnerable members of the local community, if it were to be implemented.

#### **4 POST DECISION IMPLEMENTATION**

- 4.1 The measures proposed should be progressed to implementation by the end of March 2017 to provide a safe environment for students and staff transferring between two different sites ; Eagan's Close/ Stanley Road (Lower School site) and East Finchley Station- Beaumont Close (Upper School site).
- 4.2 Concurrent with this, arrangements would take place with the Council's term contractors for the relevant measures to be undertaken to introduce the proposals.

#### **5 IMPLICATIONS OF DECISION**

##### **5.1 Corporate Priorities and Performance**

- 5.1.1 The Council's Corporate Plan states in its strategic objectives that it will work with local partners to create the right environment to promote responsible growth, development and success across the Borough. In particular the Council will maintain a well-designed, attractive and accessible place, with sustainable infrastructure across the borough. The plan also acknowledges that the future success of the Borough depends on effective transport networks.

##### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 5.2.1 The S106 Agreement imposed an obligation on the Archer Academy to pay a Highway Improvement Contribution to the sum of £71,000 comprising the installation of two zebra crossings at East End Road.
- 5.2.2 The works will be carried out under the existing PFI and LOHAC term maintenance contractual arrangements and through the Council's internal DLO contractor.
- 5.2.3 Future maintenance of electrical apparatus shall pass to Barnet Lighting Services who will be expected to charge a commutable sum with the cost fully borne by London Borough of Barnet.

5.2.4 The necessary parking related road markings and associated signage will require on-going routine maintenance which will be met by the Special Parking Account . Any income generated from parking contraventions in the local area will also equally be allocated to the Special parking Account.

### **5.3 Legal and Constitutional References**

5.3.1 There are no legal references in the context of this report.

5.3.2 The Traffic Management Act 2004 places obligation on authorities to ensure the expeditious movement of traffic on their road network. Authorities are required to make arrangements as they consider appropriate for planning and carrying out the action to be taken in performing the duty.

5.3.3 The Council as the Highway Authority has the necessary legal powers to introduce or amend Traffic Management Orders through the Road Traffic Regulation Act 1984.

5.3.4 Under the Council's Constitution, Responsibility for Functions, Annex B, Scheme of Delegated Authority to Offices – requires that formal reporting of decisions will take place if actions or decision involve specific statutory powers. The Commissioning Director for Environment has responsibility for highways and regulatory services.

### **5.4 Risk Management**

5.4.1. I do not consider the issues involved are likely to give rise to policy considerations as the waiting restrictions would reduce congestion, improve traffic flow and pedestrian safety including those using wheelchairs and mobility vehicles and the proposed changes are designed to better meet the conflicting parking demands in the area and effectively manage the local parking arrangements.

5.4.2. It is not possible to mitigate entirely the risk that an accident or accidents may take place at these locations after implementation of the measures, but it is considered that improving sightlines and access will minimise the likelihood of accidents occurring.

### **5.5 Equalities and Diversity**

5.5.1 Section 149 of the Equality Act 2010 requires a decision-maker to have 'due regard' to achieving a number of equality goals: (i) to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by the Act; (ii) to advance equality of opportunity between those with protected characteristics and those without; and (iii) to foster good relations between persons with a relevant protected characteristic and those without. The relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation. It also covers marriage and civil partnership with regard to eliminating discrimination.

5.5.2 The safety elements incorporated into the waiting restriction design and resultant traffic movements benefit all road users equally as they would improve safety and traffic flow at those locations.

5.5.3 The proposal is not expected to disproportionately disadvantage or benefit individual members of the community.

## 5.6 Consultation and Engagement

5.6.1 A statutory consultation has been carried out on the proposals and the affected Ward Councillors have been consulted on the relevant proposal mentioned above. The public consultation was carried out commencing on 28 June 2016 and consultation material was distributed to 356 properties in 3 different areas (No. 19: Eagans Close Area, No. 173 Market Place Area and No. 164 Stanley Road Area).

## 6 BACKGROUND PAPERS

6.1 S106 Agreement Archer Academy planning permission (reference No. F/04475/13) approved on 11 April 2014.

## 7 DECISION TAKER'S STATEMENT

7.1 *I have the required powers to make the decision documented in this report. I am responsible for the report's content and am satisfied that all relevant advice has been sought in the preparation of this report and that it is compliant with the decision making framework of the organisation which includes Constitution, Scheme of Delegation, Budget and Policy Framework and Legal issues including Equalities obligations.*

## 8 OFFICER'S DECISION

8.1 I authorise the following action

8.2 That having considered the comments and objections to the proposals, through the making of the relevant Traffic Management Orders, Officers should:

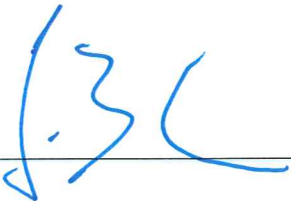
### **Stanley Rd area:**

1. Introduction of a zebra crossing on East End Road near Stanley Road;
2. The provision of 'At any time' (double yellow lines) waiting restrictions, at East End Road junction with Stanley Road;
3. The provision of 'At any time' (double yellow lines) waiting restrictions at Stanley Road junction with Ashburnham Close;



4. Remove uncontrolled crossing point and refuge island on East End Road, outside no. 182;
5. New Uncontrolled Crossing Point on East End Rd outside no. 195
6. Relocate Bus Stop 37 m to the East.
7. Introduction of "School Keep Clear" No Stopping restrictions in Stanley Road (Monday to Friday from 07:45 to 09:15 and from 15:15 to 17:45).
8. Introduction of "School Keep Clear" No Stopping Restrictions in Eagans Close Road (Monday to Friday from 07:45 to 09:15 and from 15:15 to 17:45).

**Signed**



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**Date**

1 APRIL 2017

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