

	<h2>Community Leadership Committee</h2> <h3>11 March 2015</h3>
Title	<h2>Final Committee Commissioning Plan 2015 - 2020</h2>
Report of	Commissioning Director for Environment/Director of Strategy
Wards	All
Status	Public
Enclosures	<p>Appendix A: Community Leadership Committee Commissioning Plan 2015/16 to 2019/20</p> <p>Appendix B: Financial profile to 2019/20</p> <p>Appendix C: Consultation feedback</p> <p>Appendix D: Resident Perception Survey Autumn 2014 summary</p>
Officer Contact Details	<p>Elissa Rospigliosi, Commissioning and Policy Advisor, 020 8359 7158, elissa.rospigliosi@barnet.gov.uk.</p>

Summary

This report contains the five-year Commissioning Plan (2015/16 to 2019/20) for the Community Leadership Committee (CLC).

In November 2014, CLC approved its Commissioning Plan for consultation as part of the wider engagement with residents to inform the Council's Medium Term Financial Strategy. A programme of resident engagement has now been completed and a summary of the overall **consultation feedback** on the Council's strategic plan to 2020, as well as specific feedback on CLC's commissioning intentions, is included in **Appendix C**.

The CLC Commissioning Plan has been reviewed in the light of this engagement. The Commissioning Plan, containing updated performance measures and targets through which the Committee will monitor progress in achieving its commissioning intentions, is contained in **Appendix A**, with **Appendix B** setting out the financial profile of savings. The Plan sets out the strategic priorities, commissioning intentions and budget of CLC up to 2019/20 and has informed the Council's Medium Term Financial Strategy for consideration by Full Council on 3 March 2015.

The Plan also includes the proposed revenue budgets up to 2019/20 for each of the main service areas within the remit of the Committee and the outcomes by which progress will be measured. The budget projections within the Commissioning Plan contain indicative figures through to 2020. These budgets will be formally agreed each year as part of Council budget setting, and therefore could be subject to change.

Appendix D provides a summary of the most recent Resident Perception Survey conducted in Autumn 2014, highlighting the relevant findings for the Committee.

Recommendations

1. That the Community Leadership Committee approves the Commissioning Plan for the Committee as set out at Appendix A, taking consideration of the consultation responses set out in Appendix C.

1. WHY THIS REPORT IS NEEDED

- 1.1 On 10 November 2014, the Community Leadership Committee (CLC) approved the proposed Commissioning Plan for consultation. Consultation on 'Meeting the challenge: Barnet's strategic plan and budget to 2020', including specific consultation on the priorities, approach and outcomes of the CLC Commissioning Plan, ran for 8 weeks from 17 December 2014 to 11 February 2015.
- 1.2 This paper sets out the results of the consultation and provides the final Commissioning Plan for approval. It also provides performance targets where available and updated outcome measures.

The Commissioning Plan

- 1.3 The Commissioning Plan sets out the five-year commissioning intentions of CLC for 2015/16 through to 2019/20, together with proposed revenue budgets for each of the main service areas and the outcomes by which progress will be measured during this period.
- 1.4 Some of the proposals within the Commissioning Plan to address the challenges facing the services within this Committee area over the next five years include:
 - a) **Through leadership of Barnet's Safer Communities Partnership, provide strategic direction to community safety and improve and enhance initiatives in order to deliver the Safer Communities Strategy.** This to include:
 - Strong, coordinated partnership approaches to crime, anti-social behaviour, domestic violence and violence against women and girls.
 - Coordinated offender management, to reduce re-offending.
 - Improve hate crime reporting, especially among vulnerable groups.

- Move the CCTV service to a revenue neutral position, preferably by finding alternative funding sources so that the service continues to benefit Barnet.
- b) Improve levels of community participation and involvement across the Borough.** This to include:
- Building better partnerships with communities.
 - Bringing together resources, such as grants and funding and our community buildings, to support community groups who help deliver our outcomes.
 - Joining up the ways the Council plans its services with work already being done by communities.
- c) Provide strategic and operational direction for emergency planning, preparedness and response in the Borough.** This to include:
- Making the public more aware of how agencies respond to emergency incidents, and encouraging individuals and families to prepare for likely emergencies.
 - Helping agencies work together to identify and support vulnerable people during emergency situations, focusing on prevention and partnership working.
 - Engaging with faith and community leaders and groups to make sure they can play a part in planning for, and responding to, large scale emergency situations.

1.5 It should also be noted that the Committee has taken on new responsibilities. The Counter-Terrorism and Security Act 2015, the Prevent programme, provides for a new, specific duty on local authorities to prevent people from being drawn into terrorism. Part 5, Chapter 2 of the Act provides the statutory framework for a joint local authority/Police panel to assess the extent to which identified individuals are vulnerable to being drawn into terrorism and to put in place a support plan. This places the Channel process on a statutory footing.

1.6 As a result of these new responsibilities, each local authority will be expected to:

- Use the existing counter-terrorism local profiles (CTLPs) to begin to assess the risk of individuals being drawn into terrorism.
- Engage with Prevent coordinators, schools, universities, colleges, local prisons, probation services, health, immigration enforcement and others as part of the risk assessment process.
- Mainstream the prevent duty so it becomes part of the day-to-day work of the authority, in particular children' safeguarding.
- Any local authority that assesses, through the multi-agency group, that there is a risk will be expected to develop a Prevent action plan.
- Ensure frontline staff have a good understanding of Prevent, are trained to recognise vulnerability to being drawn into terrorism and are aware of available programmes to deal with this issue.

Outcome measures

1.7 The Commissioning Plan also sets out a number of outcome measures through which the Committee will monitor progress towards achieving its

commissioning intentions with regard to Community Participation and Emergency Planning and Resilience. Some of the draft outcome measures have been adjusted and the numerical performance targets for all outcome measures have been updated from the version taken to Committee in November.

- 1.8 The Commissioning Plan provides a set of measures relating to Community Safety. The Mayor's Office for Policing and Crime is responsible for setting police and crime targets and has set an overarching London target of a 20% reduction of the MOPAC 7¹ crimes by 2016. These crime types have been selected by MOPAC as they are high volume, have a sizable impact on Londoners and are clearly understood by the public.
- 1.9 Targets for the period 2016/17 to 2019/20 are expected to be set by MOPAC by mid 2016 and will be included in the annual review of this Commissioning Plan and reported to this Committee. The baseline data provided relates to 2013/14 as the 2014/15 data is not yet available from MOPAC.
- 1.10 Across the remaining 6 outcome measures (as set out in the Commissioning Plan), a relevant direction of travel target has been allocated to evidence the effectiveness of the work of Barnet's Safer Communities Partnership Board (SCPB).
- 1.11 Targets have not been set for domestic violence, rape and other serious sexual offences, and hate crime as these are attracting low reporting rates. Instead of setting targets, the intention is to increase reporting while driving down the incidence of crime.
- 1.12 Crimes that are typically only discovered by the police as a result of their proactivity, such as possession of offensive weapons and drugs offences, have been excluded from target setting because decreases in these crimes could indicate reduced police activity rather than less criminal activity.
- 1.13 Further information about Barnet's crime performance can be found by visiting the on-line MOPAC Crime Dashboard. It monitors the figures for the MOPAC 7 priority crimes across London and by borough.

<https://www.london.gov.uk/priorities/policing-crime/data-information/crime-dashboard>
- 1.14 Targets have not been set for anti-social behaviour; however, this remains a priority for the London Crime Reduction Board and Barnet's Safer Communities Partnership Board (SCPB).
- 1.15 The Safer Communities Partnership Board (SCPB) monitors and addresses performance quarterly through a partnership dashboard – this is

¹ The 7 MOPAC crime types refer to Burglary, Vandalism, Criminal damage, Theft of motor vehicle, Theft from motor vehicle, Violence with injury, Robbery and theft from the person.

published online and can be accessed by visiting the SCPB web page. <http://barnet.moderngov.co.uk/mgCommitteeDetails.aspx?ID=457>

Consultation feedback

- 1.16 The Council conducted a borough-wide programme of resident engagement and consultation from 17 December 2014 to 11 February 2015. The programme comprised a series of focused workshops examining the competing pressures facing each committee and an online survey open to all residents.
- 1.17 There was no dedicated workshop for the Community Leadership Committee, because the budget for the CCTV saving attributed to the Community Leadership Committee at that time came from the Adults and Communities Directorate, this proposal was included in the workshop for the Adults and Safeguarding Committee. In total, 19 residents attended this workshop and the online survey received a total of 7 responses.
- 1.18 In the context of wider savings CCTV was seen, on balance, as a service where savings could be made. Whilst some residents recognised the positive role of CCTV, others questioned its real value. There was some approval for the idea of local businesses contributing towards the costs of CCTV.
- 1.19 Some residents felt that this might be problematic because not all business locations are covered by CCTV, some CCTV cameras are old and businesses may not be prepared to pay for CCTV as they already contribute with their business rates. Others thought that if businesses thought CCTV would be an asset, deter crime and help police apprehend offenders then they might pay to keep CCTV near their businesses. Businesses seemed positive about in-store CCTV so should be (or are likely to be) happy to contribute to some high street surveillance.
- 1.20 The majority of respondents to the online survey (5 out of 7) agreed with the priorities and outcomes set by the committee.
- 1.21 Within the Community Leadership Committee workshop, the majority of respondents (12 of 19) agreed with all of the outcomes for the Community Leadership Committee. One respondent argued that the Council should support the delivery of local initiatives in close partnership with residents.
- 1.22 Less than half of the respondents (4 out of 9) agreed that the committee had identified the right savings to achieve its priorities, with 3 out of 9 respondents disagreeing with this statement. Those that disagreed noted that the community charge (sic) should be put up, and voiced concern that privacy would be impacted upon if CCTV services were taken out of the council's control.
- 1.23 It should be noted that the savings proposed for the CCTV service are linked to the move to a revenue-neutral model and would not necessarily be linked

to a reduction in the level of service. If respondents perceived this proposal as a reduction in service this may have had an impact on their answers.

Residents Perception Survey – Autumn 2014

- 1.24 The Residents Perception Survey is carried out by the Council every 6 months and captures resident's general views and perceptions towards the Council and the services it provides. The latest survey, conducted in Autumn 2014, was carried out between 23 September and 28 November 2014 and included responses from 1,600 residents.
- 1.24 The top three general areas for concerns for residents were roads and pavements; a lack of affordable housing; and crime.
- 1.25 In relation to issues pertinent to CLC, the survey shows that, in relation to **community safety**, the majority of Barnet residents (94%) feel safe when outside in their local area **during the day**. When asked how safe or unsafe residents feel when outside in their local area **after dark**, the proportion of residents feeling safe is lower than during the day, but still over two thirds (72%) feel safe.
- 1.26 Just under three fifths of Barnet residents (57 per cent) rate **Policing** as 'good to excellent', a minor decline (two percentage points) since the Spring 2014 survey but in-line with the Autumn 2013 results. Compared to the rest of London, however, Barnet residents are more likely to rate Policing as 'Good to Excellent' (plus seven percentage points).
- 1.27 Around three quarters (72 per cent) of Barnet residents are satisfied that the Police and Barnet Council are dealing with **anti-social behaviour and crime in their local area**. Satisfaction has increased by four percentage points since Spring 2014 and five percentage points since Autumn 2013.
- 1.28 Two thirds (66%) of Barnet residents agree that **Closed Circuit Television (CCTV)** makes them feel safer, an increase of four percentage points since Spring 2014 (62%).
- 1.29 In terms of **social cohesion**, a high proportion of residents - 84% - agree that their local area is a place where people from different ethnic backgrounds get on well together, a figure which has remained relatively consistent since 2012.
- 1.30 Further details on findings from the Residents Perception Survey in relation to the issues pertinent to CLC can be found in **Appendix D**.

2. REASONS FOR RECOMMENDATIONS

- 2.1 This report contains the CLC Commissioning Plan following public consultation and detailed work to update the performance targets for the outcome measures. It sets out how the Committee proposes to deliver revenue savings to deliver the target savings set by the Council's Policy and

Resources Committee on 10 June 2014. It also sets out the capital requirements of the Committee. The Commissioning Plan and the proposals contained within the plan have been considered by Full Council on 3 March 2015 as part of the setting of the Medium Term Financial Strategy (MTFS).

3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

- 3.1 At its meeting on 10 June 2014, the Policy and Resources Committee noted the findings of the Priorities and Spending Review, a process undertaken by Council officers to review budgets and to identify potential opportunities to meet the council's funding gap up to 2020. The Priorities and Spending Review was informed by public consultation, and officers engaged with all three main political parties over a period of 12 months. The report considered by Policy and Resources on 10 June 2014 set out options for the theme committees to consider in developing their responses to future budget challenges.
- 3.2 Within the proposal to deliver revenue savings by moving CCTV to a cost-neutral model, there will be a number of alternative ways to deliver the saving. As this proposal is brought forward for CLC to consider, the alternative options and the reason for the preferred option will be detailed.

4. POST DECISION IMPLEMENTATION

- 4.1 To deliver the Commissioning Plan, proposals for the future of the CCTV service will be brought forward for detailed consideration by CLC.
- 4.2 The subscription to MOSAIC will not be renewed and the Council's licence to use it will be terminated.

5. IMPLICATIONS OF DECISION

Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

- 5.1 The Commissioning Plan sets out the revenue budget and capital requirements for the policy areas within the remit CLC. The budget projections within the Commissioning Plan contain indicative figures through to 2020. These budgets will be formally agreed each year as part of Council budget setting, and therefore could be subject to change.

Legal and Constitutional References

- 5.2 All proposals emerging from the business planning process will need to be considered in terms of the Council's legal powers and obligations (including, specifically, the Public Sector Equality Duty under the Equality Act 2010) and, where appropriate, mechanisms put into place to ensure compliance with legal obligations and duties and to mitigate any other legal risks as far as possible. Many of the proposals are already subject to separate detailed project plans and reports to committee. The detailed legal implications of

these proposals are included in these reports.

5.3 Under the Council's Constitution (Responsibility for Functions, Annex A) CLC has the following responsibilities:

- To contribute to achieving better outcomes in the Safer Communities Strategy through CCTV, fighting crime and anti-social behaviour, combating graffiti flytipping and other environmental crime, action against Domestic Violence and any other relevant Council activity.
- Provide scrutiny aspect of Community Safety.
- To approve any non-statutory plan or strategy within the remit of the Committee that is not reserved to Full Council or Policy and Resources

Risk Management

5.4 The Council has taken steps to improve its risk management processes by integrating the management of financial and other risks facing the organisation. Risk management information is reported quarterly to the council's internal officer Delivery Board and to the relevant Committees and is reflected, as appropriate, throughout the annual business planning process.

5.5 Risks associated with each individual saving proposal will be outlined within the individual Committee report as each proposal is brought forward for the Committee to consider.

Equalities and Diversity

5.6 Equality and diversity issues are a mandatory consideration in the decision-making of the council. This requires elected Members to satisfy themselves that equality considerations are integrated into day to day business and that all proposals emerging from the finance and business planning process have properly taken into consideration what impact, if any, there is on any protected group and what mitigating factors can be put in train.

5.7 In particular, at its meeting on 10 June 2014, the Policy and Resources Committee advised the Theme Committees that they should be mindful of disadvantaged communities when making their recommendations on savings proposals. The proposals and priorities within the Commissioning Plan have been developed to minimise the impact on the most vulnerable and to promote community participation and resilience.

5.8 As individual proposals are brought forward for consideration by CLC, each will be accompanied by an assessment of the equalities considerations, setting out any potential impact of the proposal and mitigating action.

5.9 All human resources implications will be managed in accordance with the Council's Managing Organisational Change policy that supports the Council's Human Resources Strategy and meets statutory equalities duties and current employment legislation.

- 5.10 As part of the consultation residents from the Citizen's Panel, a group of 2000 residents who are statistically representative of the population of Barnet, were targeted to ensure a consultation responses reflected Barnet's demographics..

Consultation and Engagement

- 5.11 Public consultation on the Strategic Plan up to 2020, including the Community Leadership Committee, ran from 17 December 2014 to 11 February 2015.
- 5.12 Consultation findings have been summarised in section 1.16 – 1.23 with more detailed findings in Appendix C.
- 5.13 Where required, full public consultation will take place on individual proposals to deliver the savings identified before final decisions are taken by the Committee and savings plans are formalised in the Council's annual budget. Future consultation and engagement will be informed by the consultation work that has already been carried out as part of the Priorities and Spending Review process during which a comprehensive series of resident engagement activities took place in order to understand their priorities for the local area and look at how residents and organisations can support services going forward.

6 BACKGROUND PAPERS

- 6.1 Community Leadership Committee, 25 June 2014. [Item 5 - Finance and Business Planning, Corporate Plan and Medium Term Financial Strategy](#)
- 6.2 Community Leadership Committee, 10 November 2014. [Item 8 - Business Planning](#)
[Item 8A - Commissioning Plan](#)
[Item 8B - Financial Profile](#)