

Meeting	Cabinet
Date	17 th July 2012
Subject	Creation of a borough wide Designated Public Place Order
Report of	Cabinet Member for Safety and Resident Engagement
Summary	This report seeks approval to implement a borough wide Designated Public Place Order to control drinking in public places associated with crime, disorder and nuisance

Officer Contributors	Paul Lamb, Community Protection Group Manager
Status (public or exempt)	Public
Wards Affected	All
Key Decision	Yes
Reason for urgency / exemption from call-in	N/A
Function of	Cabinet
Enclosures	None
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1. RECOMMENDATIONS

- 1.1 That Cabinet approves the implementation of a borough wide Designated Public Place Order (DPPO) and authorises a report to Council to create the Order under seal.

2. RELEVANT PREVIOUS DECISIONS

- 2.1 Cabinet 29 September 2003, decision item 12, 'Declaration of Alcohol Free Zones'.
- 2.2 Cabinet 12 April 2010, Controlled Drinking Zone for Childs Hill, approval to create a Designated Public Place Order covering the environs of Cricklewood Town Centre.
- 2.3 Council 17 May 2010, Designated Public Place Order – Controlled Drinking Zone for Childs Hill Ward, ratification of Cabinet recommendation to create an order.
- 2.4 Delegated Powers Report 1670, 21st May 2012, approval to commence consultation with regard to the creation of a borough wide Designated Public Place Order.

3. CORPORATE PRIORITIES AND POLICY CONSIDERATIONS

- 3.1 The Corporate Plan 2011 – 13 states the following objective within the priority of 'A successful London suburb';
- Work with all strategic partners (particularly the Police) to ensure Barnet is a safe place
- The implementation of a DPPO supports the delivery of this objective.

- 3.2 The Safer Communities Strategy 2012 – 2013 has three core priorities;
- Property crime
 - Anti social behaviour
 - Violent crime

The strategy sets out five core approaches to tackling the above priorities which include;

- Broader, cost effective early intervention to prevent crime happening in the first place or to change behaviour and divert potential offenders
- Focusing our joint resources on the places where the most harmful offending takes place
- Reduce the fear of crime through building public confidence and reassurance

The implementation of a DPPO will assist with tackling the above priorities, giving the Police powers to tackle anti social behaviour and crime associated with the consumption of alcohol, which is of concern to residents, primarily within our town centres. In addition to protecting the community, ensuring appropriate support pathways are in place will provide alternatives for individuals who harm themselves by the consumption of alcohol.

4. RISK MANAGEMENT ISSUES

- 4.1 Limitations on Police resources may impact upon their ability to enforce a borough wide zone, especially when other issues may receive higher priority. This may have a negative impact upon public perception. In addition any enforcement must be proportional. The effectiveness of any zone therefore needs to be monitored, including the operational regulatory response.
- 4.2 The Council must be satisfied that the creation of a borough wide zone is a proportionate response to the problem(s) faced. The level of crime, disorder and nuisance associated with the consumption of alcohol is therefore presented in this report for consideration.

5. EQUALITIES AND DIVERSITY ISSUES

- 5.1 Approximately half of the identified street drinking population in Barnet are White British or Irish, aged on average between 40 – 55 years old and predominantly male. Nearly all of these individuals have previously been involved with drug and alcohol services but few remain in treatment, with the majority dropping out soon after starting. This group can be described as having chronic alcohol issues. The other half of the population is Eastern European, predominantly male and aged on average between 24 – 40 years of age. Approximately a third of the street drinking population has no fixed abode. Enforcement will be complemented with relevant services such as drug and alcohol treatment and reconnection services to support longer term rehabilitation and recovery.

6. USE OF RESOURCES IMPLICATIONS (Finance, Procurement, Performance & Value for Money, Staffing, IT, Property, Sustainability)

- 6.1 The introduction of a borough wide DPPO will be approximately £12,500. This sum will cover publication of notices, signage and other administrative costs. Expenditure will be met from within the existing Community Safety budget.
- 6.2 The Police and Police Community Support Officers will be responsible for regulating the proposed borough wide Order.

7. LEGAL ISSUES

- 7.1 The introduction of a borough wide DPPO will be in accordance with the Local Authorities (Alcohol Consumption in Designated Public Places) Regulations 2007, conferred by S.13 of the Criminal Justice and Police Act 2001 and published Home Office guidance.
- 7.2 The creation of a DPPO should be a proportionate response to the identified problem. Powers conferred by the Order must be used proportionally. For example, an Order would give a Police Officer the discretion to require an individual to stop drinking anywhere within a designated public place. However, these powers are not intended to disrupt peaceful activities, such as a family enjoying a picnic in a park with a glass of wine.

7.3 An Equalities Impact Assessment will need to be conducted in order to consider the impact of the proposed borough wide DPPO.

8. CONSTITUTIONAL POWERS (Relevant section from the Constitution, Key/Non-Key Decision)

8.1 Constitution Part 3, Responsibility for Functions, Section 3 – Responsibility for Executive Functions, ‘policy formulation and implementation in relation to community safety’.

9. BACKGROUND INFORMATION

9.1 Powers to designate public places

9.1.1 On 1st September 2001, sections 12-16 of the Criminal Justice and Police Act 2001 came into force. The provisions replaced local bye-laws and enable local authorities to designate places where restrictions on public drinking apply. These powers were introduced to explicitly tackle crime, disorder and nuisance associated with the consumption of alcohol in a public place. Local authorities must be satisfied that nuisance to members of the public, or a section of the public, or disorder has been associated with the consumption of intoxicating liquor in an area proposed to be designated before it creates an Order.

9.1.2 Once designated a Police Officer or accredited person, being a Police Community Support Officer, has the power to require an individual within the area not to consume anything which the officer believes to be intoxicating liquor. An authorised officer can also require a person to surrender anything in their possession which is, or the officer believes to be, intoxicating liquor or a container for such liquor. If a person fails to comply then they commit an offence and are liable on summary conviction to a fine up to £500. A Police Officer also has the power of arrest. A person who has committed an offence can be issued a Penalty Notice for Disorder.

9.1.3 There are four existing Designated Public Places within Barnet, introduced to tackle anti social behaviour and crime associated with discrete street drinking populations and nuisance related to the night time economy. They are:

- North Finchley Town Centre, introduced January 2004
- Finchley Town Centre, introduced January 2004
- Hendon Town Centre, introduced January 2004
- Cricklewood Town Centre, introduced May 2010

9.1.4 Requests have been received from local ward Councillors, Safer Neighbourhood Teams and members of the community for further Designated Public Places to be created to tackle street drinking for;

- Edgware Town Centre and environs
- Golders Green Town Centre and environs
- West Hendon Town Centre and environs
- Burnt Oak Town Centre and environs

An extension to the existing North Finchley zone has also been requested due to the displacement of street drinkers to surrounding residential areas.

9.1.5 In view of the extent of existing areas and those proposed for

designation, the Police have requested that a borough wide Order is considered as displacement will occur. The Police have stated that displacement is already evident from existing zones to surrounding areas. For example, in North Finchley street drinkers have dispersed to neighbouring residential roads and since the zone covering Cricklewood was implemented in 2010, street drinkers have reportedly dispersed to Golders Green and West Hendon. When other local authorities have extended their existing discrete zones to borough wide coverage, such as Ealing, they too have cited displacement as one of the reasons why a borough wide order is required.

9.1.6 The Police have further stated that they believe there has been displacement into the London Borough of Barnet subsequent to the neighbouring boroughs of Camden, Brent and Harrow implementing borough wide Order's within their administrative areas (Enfield and Haringey have extensive coverage of Designated Public Places but not borough wide). In addition, the Police have stated that discrete areas have proved difficult to regulate because although their extent is understood by Safer Neighbourhood Teams, all other Police response teams do not understand. There would be no confusion if there was a borough wide designation.

9.1.7 Data related to crime, disorder and nuisance associated with the consumption of alcohol across Barnet has been reviewed and the following is presented to support the creation of a borough wide Order;

9.2 Crime, Disorder and Nuisance:

9.2.1 Anti Social Behaviour incidents, including those related to alcohol consumption, are classified by the Police as rowdy and inconsiderate behaviour. Levels of rowdy and inconsiderate behaviour have increased steadily from 7027 incidents in 2008/09, to 9060 incidents in 2010/11, representing a 28.9% increase.

9.2.2 Two years of crime data, between January 2010 – December 2011, has been reviewed to identify crime associated with alcohol and street drinking. 4,567 crime reports were identified, which represents 10% of all reported crime to the Police in that period. Care should be taken interpreting this data as it relies upon Police Officers flagging alcohol as a factor in crime types, hence there may be a level of under reporting.

9.2.3 London Ambulance data related to call outs associated to alcohol incidents was interrogated for the period January 2009 – December 2011. Over that period there has been a 17% increase in the number of incidents attended.

9.2.4 The Council's Priority Intervention Team, Town Keepers, CCTV service and Police Safer Neighbourhood teams were asked to conduct environmental audits to identify street drinking issues across Barnet. The table below sets out issues identified:

Ward	Locations	Profile
Childs Hill	Cricklewood Broadway, Golders Green Station, Golders Way, Golders Green Crescent	Group of 5 in Cricklewood <ul style="list-style-type: none"> • Violence • Urination and defecation

	(reported as some displacement from Cricklewood zone and from Brent within Cricklewood)	<ul style="list-style-type: none"> • Intimidation • Littering <p>Group up to 15 in vicinity of Golders Green Station</p> <ul style="list-style-type: none"> • Intimidation • Begging • Littering • Urination
Golders Green	Boundary with Childs Hill ward along Golders Green road and environs (reported as some displacement from Cricklewood zone)	Group of 15 as above moving between ward boundaries. <ul style="list-style-type: none"> • As above
West Hendon	The Broadway and surrounding roads	Group of 10 <ul style="list-style-type: none"> • Theft • Violence • Intimidation • Urination • Littering
West Finchley	Tally Ho Corner and Ballards Lane (displacement reported to surrounding roads)	Group of 8 historically <ul style="list-style-type: none"> • Urination • Littering • Intimidation
Woodhouse	Boundary with West Finchley and related to attendance at Homeless Action in Barnet	As above
Finchley Church End	Vicinity of TESCO, Hendon Lane, Victoria Park and Station Approach	Group of 7 historically Another group of up to 10 street drinkers is emerging <ul style="list-style-type: none"> • Intimidation • Littering • Urination • Drugs
Edgware	Station Road, Rectory Lane, Herons Gate and Manns Road (reported as some displacement from Harrow)	Group of 16 <ul style="list-style-type: none"> • Intimidation • Begging • Sleeping rough • Violence • Urination and defecation • Littering • Arson
Burnt Oak	Watling Avenue, The Broadway, Watling Park, Silkstream Park, Tube Station and stairwells (reported as some displacement from Harrow)	Group of 15 <ul style="list-style-type: none"> • Urination / defecation • Intimidation • Begging • Littering • Violence • Abusive language
High Barnet	Around the Church, rear of Spires	Group up to 5

	Shopping Centre (reported as displacement from West Finchley area)	<ul style="list-style-type: none"> • Urination • Intimidation
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It is estimated that there is a street drinking population of 84 individuals across Barnet. However, this is an approximation and subject to variation as the population is transient.

9.2.5 Although street drinking populations have been included in the table above within areas that have an existing DPPO, the relevant Safer Neighbourhood Teams for Finchley wards have reported a reduction in street drinking related issues over recent months as they have maintained an enforcement approach.

9.3 Perceptions of alcohol related issues

9.3.1 The residents perception survey 2011 identified that 19% of residents thought that people being drunk or rowdy in a public place was a big problem. Although sample sizes at a ward level were quite small further analysis of this result identified the following wards as having the highest level of concern:

- Woodhouse 28%
- Colindale 28%
- Hale 27%
- Burnt Oak 25%
- West Hendon 25%

9.3.2 In March 2011, LB Barnet’s Community Safety team conducted a crime survey. 50% of residents stated that people being drunk and rowdy in a public place made them feel unsafe in their local area. Furthermore, when residents were asked what priorities they would set for their local area, 50% stated that dealing with anti social behaviour and disorder would be their top priority. The charts below detail the results of the survey:

Chart 1: What makes you feel unsafe in your local area?



Chart 2: What are your top three priorities for improving safety in your area?



9.3.3 The Police conduct an Attitudes Survey which they compile quarterly. In

2011/12, 10% of respondents stated that people being drunk or rowdy in a public place was a big problem. This has remained unchanged from 2010/11 but does represent a 6% increase from 2009/10. When compared against the London average of 18%, Barnet compares favourably.

9.4 Effectiveness of Designated Public Places

9.4.1 The table below compares disorder levels within the existing DPPO areas from 2009/10 to 2010/11. Data cannot be reliably compared after this date because reporting categories have been changed by the Police:

	2009/10	2010/11	% change
Hendon	699	644	7.9% reduction
North Finchley	753	635	15.7% reduction
Finchley Church End	223	322	48.8% increase
Cricklewood	896	1044	16.5% increase

Disorder levels across the whole of Barnet during the same period increased by 5.75%. It should be noted that the Cricklewood zone was not operational until August 2010 so the impact of enforcement within the DPPO may not have filtered through.

9.4.2 Safer Neighbourhood Teams have reported a reduction of issues related to street drinkers within the North Finchley and Finchley zones over the last six months as they have been enforcing within them in response to community requests. Further, they report that sightings of street drinkers have greatly reduced. However, the West Finchley team have reported that some displacement has occurred to surrounding residential roads outside of the DPPO area whilst the Childs Hill team have reported that street drinkers within the Cricklewood area remain but at a reduced level.

9.4.3 No reports of crime or nuisance associated with street drinking were received from across agencies regarding the existing Hendon DPPO.

9.4.4 Evaluations conducted by other local authorities who have introduced DPPOs were reviewed. In Hammersmith and Fulham street drinking in problematic areas was reported as reducing by 62% and in Southwark street drinking was reported as reducing by 27%. In January 2011, Haringey reported a reduction in alcohol related calls of 36.7% but acknowledged that street drinking was still occurring and hence their zones should continue. Ealing reported in 2011 that street drinking related incidents had reduced by 45.57% following implementation of their controlled drinking zone and that public confidence had improved.

9.4.5 Where other authorities have introduced borough wide Orders, public support has been high. For example, 84% of respondents to consultation in the boroughs of Newham and Islington supported a borough wide zone, which were both subsequently introduced in 2011.

9.4.6 If a borough wide Order is created the application of it will be monitored to assess effectiveness in preventing and tackling nuisance and disorder associated with the consumption of alcohol and also to ensure that powers have been used proportionately.

9.5 **DPPO Process**

9.5.1 Before considering the creation of an Order, the authority is required to consult with:

- The Chief Officer of Police for the police area in which it is proposed
- The Chief Officer(s) of Police of any neighbouring boroughs which a proposed zone would border hence, Enfield, Brent, Camden, Haringey, Harrow and Hertsmere
- The licensee or certificate holder of any licensed premise or club which may be affected by the creation of a zone
- Any neighbouring local authority which a proposed zone would border, hence LB's of Enfield, Brent, Camden, Haringey, Harrow and Hertsmere

In addition all reasonable steps should be taken to consult with residents within any proposed area.

9.5.2 A notice was published in the local press on 7th June 2012 inviting representations within a minimum 28 day period, concerning the proposed designation order. The other parties stated in 9.5.1 above were also written to individually and a public on line web survey commenced. The representation period ended on 4th July 2012.

9.5.3 If the authority, after considering any representations, proceeds with creating an Order, it is required to publish a notice in a local newspaper identifying the place, the effect of the order and the operational date. Signs have to be erected informing members of the public that they are within a designated area.

9.5.3 It should be noted that the creation of an Order should not impact upon local licensed businesses situated within the area as the Order would not have effect upon such licensed premises or clubs. However, clients could risk regulation if they strayed beyond the legal curtilage of a licensed premise if they did not desist from drinking if asked to do so by a Police Officer or Police Community Support Officer.

9.6 **Consultation response**

9.6.1 Consultation commenced on the 7th June and closed on the 4th July. A total of 210 responses were received. 83.8% were in favour of the introduction of a borough wide DPPO and 10.9% were not. 5.3% of respondents did not know.

9.6.2 Barnet borough Police expressly supported the proposal stating that it will create a mechanism to 'support the drive to reduce alcohol related criminality' and provided a commitment 'to using the powers in a pragmatic and proportionate way based on an intelligence or evidenced case by case basis'.

9.6.3 No adverse comments were received from neighbouring local authorities or neighbouring borough Police commands.

9.6.4 Attached as Appendix 1 is a full set of consultation comments received. In summary those supporting the proposal believe it will be a useful tool to tackle nuisance related to street drinking and will make the community safer, whilst those not in favour cited the proposal as not being proportionate nor necessary.

10. LIST OF BACKGROUND PAPERS

10.1 Home Office Guidance on Designated Public Place Orders for Local Authorities, November 2009.

Cleared by Finance (Officer's initials)	
Cleared by Legal (Officer's initials)	

Appendix 1 – Comments received from consultation responses

I am aware of the ongoing problem in the area that I live in.

Too much anti social drinking in our streets. A complete ban is ideal.

I think that drinking should be limited to private homes/gardens and bars/pubs/restaurants.

I do not understand the need to drink whilst walking in the street

I believe there is still far too much public drunkenness in Cricklewood.

I live in Cricklewood where there is currently such an order in place. I hope that if a DPPO were made Borough-wide it would mean that the restrictions on street were enforced more rigorously. Problems with street drinking and associated

anti-social behaviour have improved since the restrictions were introduced but there are still too many occasions when the rules are not enforced.

In Barnet there is widespread street drinking. This is particularly evident to me in Cricklewood, when out walking with my children in broad daylight, we will invariably encounter people drinking beer on the street. Also, wine and spirits are regularly seen. Places where street drinking is visible include Cricklewood Lane (bus stop opposite Coop supermarket, B&Q grassy area), Cricklewood Broadway (outside the Travelodge, behind the Travelodge, outside

the bookmakers at the corner with Chicele Rd, in the playground on Kara Way. This is a bad thing because

1) it gives a very bad example to children

2) it is intimidating - I have had to turn away from the playground on Kara Way on several occasions due to the groups of men drinking beer and spirits

3) it drags our neighbourhood down and gives a very bad impression to visitors - this will of course have a knock on effect on business and house price growth

4) I imagine that it leads on to crime in terms of antisocial behaviour associated with public drunkenness

5) littering - cans of beer and empty alcohol bottles make the area look miserable and depressing.

Cricklewood Broadway is still full of street drinkers despite the Controlled Zone. This leads to the unpleasant side effects of rubbish, vomit and urination which we residents are forced to sidestep on a daily basis.

If Cricklewood is to have any chance of social improvement this element must be removed.

In the Cricklewood area there is a serious problem with street drinkers and the other two bordering councils have Designated Public Place Orders.

We are tired of complaining about street drinking and need some serious and immediate enforcement to stop it. Street drinkers are a problem in the Burnt Oak area and giving the SNT/Police more powers to discourage it would be a positive thing.

Drinking alcohol should only be allowed in licensed premises

The streets are not safe for me or my family to walk around

Unless I am misunderstanding, this would mean a blanket ban on alcohol in public in Barnet. I am middle aged and not really a drinker but there are issues:

1. If people are breaking the law, then they can be stopped anyway whether they are drinking or not.
2. People can just as easily get drunk inside then cause trouble.
3. Even I enjoy a glass of wine with a picnic on occasion - this is not troublesome.

Again, how can drinking in the street be a crime if no other crime is being committed? Blanket bans just serve to make life more uncomfortable for all.

Alcohol driven public disorder is on the increase. I would, nevertheless, comment that the existing provision is not successfully policed at the moment and would be sceptical of a borough wide DPPO being successfully policed. It is all well and good for the council to pursue such powers and it looks good that the council is doing this, but the reality on the ground is of a council in retreat.

I am concerned about my personal safety on the streets.

1. It is not necessary and there is insufficient evidence for its justification
2. There is no guarantee it will be enforced fairly and properly
3. The Police lack the required level of resource to manage on a borough-wide level

4. It doesn't tackle the fundamental issue or provide any help for problem drinkers

CIP - Cricklewood Improvement Programme http://www.cricklewoodcip.org/support_us.html is an initiative in Cricklewood led by local people concerned about the quality of our local community e.g. anti social behaviour, street drinking, criminal

activity etc. The group is made up of residents from Childs Hill, Fortune Green and Mapesbury. As Barnet residents we are fed up with the level of anti social behaviour usually associated with street drinking and want the council and ourselves

to work together to resolve this. We fully support a DPPO for all of Barnet

It's good for the police to have this powers.

Provides for a more ordered, tranquil and family-orientated community and living environment.

Cannot really see what the benefits may be and whether the difficulties in enforcement will generate any meaningful long term benefit.

I shop regularly in Edgware and find it very intimidating to pass the betting shops and grocery stores on Station Road as there are groups of males that congregate outside with cans of alcohol. I cannot wait until this proposal is brought in.

This may help reduce the number of people drinking in public places and enable the police to have more powers in this area.

Drinking in public spaces can pose problems as it sometimes makes people behave in an antisocial manner which they wouldn't when sober. Drinkers tend to congregate in areas with seats in them such as church yards and can be disruptive to the public using those areas.

our neighbourhood will be safer for both adults and children.

We frequently have people sitting in our graveyard drinking excessively and it makes some of the elderly people in the congregation afraid to walk past them to get into the church

As the administrator of St Margaret's Church, Edgware, we have a churchyard open to the public which from time to time is used as a drinking spot and public toilet by local street drinkers, much to the dismay and distress of church visitors

and neighbours. Anything that will help to curb the drinking meets with our approval.

Most crime and in particular anti social behaviour out in the community is very frequently related to alcohol and its excess. Such activities often disturb interrupt and sometimes frighten the public especially the very young, elderly and young women on their own.

We need to be vigilant in stopping/controlling alcohol drank in open spaces.

This does not of course include families ,couples or groups having picnics and/or out on a day out where reasonable drinking should be permitted. Officers will know when intervention is required.

I personally was abused by one of those people whO were drinking alcohol on the public pavement in Finchley Central sometime ago, and I have never forgotten the experience. Residents need some sort of protection from such experiences, and your future plan will go some way to dealing with this.

I live in cricklewood land and its permanently full of people drinking on the streets teh is togetehr wiht all the chicken shops and pubs makes it very unpleasnet. I have also had to intervene after seeing children on thier own drunk and being appraoched by 'adult' police simply do not police the area.
I grew up in Hampstead Garden Suburb. I had not realised until many many years later that there are no pubs within the area.

On the one hand you might say I was spoilt but on the other hand I think I was blessed by living in an area which did not encourage drinking and residents never came into contact with drunken behaviour in the neighbouring streets.

Without realising it the residents of the Suburb are protected from an alcohol and once I understood what it had achieved, I realised that I had never missed the pub on my doorstep.

That is why I am in favour of the proposal

It is the drunks outside who cause a lot of problems and intimidate others on the roads and pavements either through abuse or just generally being load and difficult.

Drinking should only be carried out in Pubs and clubs, it is not right for people to walk the street drinking Special Brew etc

Due to the nuisance and problems caused for local residents by people drinking in public places.

They are intended to tackle nuisance or annoyance associated with drinking alcohol in a public place.

Feel it wuld make the Borough a safer place

common sense

Excessive drinking in Pubs & outside Pubs has become very common and leads to anti-social behaviour including very loud talking at late hours when most working people are trying to catch their sleep which is frequently disrupted by

people drinking heavily with no control over their behaviour.

This is just another way to take away people's freedom of choice. If the person consuming alcohol is making trouble the police have enough powers to deal with it.

think it will help keep the area safer and a more pleasant place to live

Too often there are seen one or two persons walking around or sitting at the edge of the pavement drinking a can of lager or beer, their choice of language needs a lot to be desired. Whether there is a national sports event on or not, unless

it is in a licensed area ie: PH forecourt or grounds, drinking in public areas should be controlled.

I believe this will provide a great level of safety in the area and reduce the crime rate.

Although in favour I don't see how you will stop drinking in Edgwarebury Park, when the park is closed and with the police having no access. Regular park patrols by the police is what is needed.

To combat antisocial behaviour

I think it would help to clean up our streets

Anything that reduces public consumption of alcohol and consequential behaviour related issues seems like a good thing.

Too many drunk people cause disruption at night times and are a danger to the people in the area.

There is often a lot of noise particularly at night from Station Road, Edgware when people spill out of the pubs. It can be quite frightening to walk in those areas and I know of people who have been racially abused by drunken groups who are in the street

It will at least give young people a boundary (which is not already in their lives) to stop and think before drinking.

I regret the change I see occurring in Edgware, particularly centred around the changing nature of the retail outlets in Station Road, including betting shops, bars and other alcohol sources. In tandem, the kind of people now seen even

mid-morning in the area who are intoxicated and or drinking openly - whilst respectable children, shoppers and commuters are walking the area is unwholesome and unwelcome. The police presence is all but gone now and the only

authority figures now seen are over-zealous parking wardens. A shift in emphasis in favour of respectable, law-abiding, tax-paying residents will be most welcome.

I am in favour of making the Borough a socially safer, environmentally friendlier area, and I think this would definitely help

There is nothing worse than seeing people being drunk and disorderly in the street and all that goes with people being so drunk...e.g urinating in the street,vomiting in the street and being aggressive.

It will make the area safer for the public

Fed up with drunken lots

It will provide far better control to stop people from drinking in public places. They can drink in a pub or at home but, if they are causing problems for the rest of the community and are drinking (the two normally go together) in a public

place, then this proposal will enable the police to properly tackle the issues.

This will make the local area safer and more enjoyable for the vast majority of those who live in Barnet who conduct themselves properly.

This will improve the safety of the neighbourhood

the aggressive nature of the drinkers make it feel an insecure and intimidating area for the public

We are in between alcohol free zones. We have street drinkers at all times, when moved on they go into the parks, this makes the area they are in very intimidating, as they get very loud, swearing and threatening making it difficult to pass

them to extremely the elderly and young who are scared to pass them. The government are trying to stop extreme drinking, surely an alcohol free zone would also help reduce the consumption of excessive alcohol on our streets in Burnt Oak

which is part of the borough of Barnet.

The police already have powers to arrest people for drunk and disorderly behaviour. They are most likely already aware of who these problem people are, and should deal with them more severely, to prevent repercussions.

This ban would impose upon the enjoyment of ordinary, sensible residents who are simply enjoying a glass of Pimms in the park on a lovely summer's day. Why let the few spoil things for the many?

Being drunk in public is a thing to be discouraged.

In my opinion, about 60% of anti-social behaviour is drunkenness related. I am in total support of any ORDER which will curtail drunkenness in public places.

I think that the police should have the powers to deal with people behaving in an anti-social way, due to consumption of alcohol.

Drastic overkill to declare entire borough as DPPO. Utterly disproportionate and adds nothing that cannot be dealt with existing legislation.

Do not consider this proposal to be reasonable, necessary or proportionate.

Nuisance caused by drinking in public places is not common in Mill Hill where I live, but there is the rare instance when such an Order might be helpful. However, I am concerned that family picnics in parks in which the adults may have an

alcoholic drink, and no nuisance is caused, are not caught by this Order.

It will allow the police to penalise people innocently drinking small amounts in eg. a park, or even outside their front door. This proposal covers the WHOLE borough, not carefully targeted problem areas.

I can say that I can't remember ever

seeing any problem drinking anywhere near where I live, or anywhere in the borough, so it's totally unnecessary. What happens if an 'enforcer' oversteps the mark - is there any comeback at all? Any restraint?

The causes of street drinking and drug use may be closely linked, but are little understood, studied or confronted. Enabling contact with 'offenders' during enforcement will provide opportunity for qualified professionals to gain improved and

recorded access to case history information. The measure would form a useful background contribution to Barnet's Health and Wellbeing Strategy.

Am not informed enough

To enhance the pleasure of walking around LBB without being pestered or offended by the objectionable and intrusive behaviour of those who aren't in control due to excess alcohol and/or drugs consumption.

I have 2 teenage boys and I feel it is a good proposal for the area.

Seeing youths drinking does not help the younger children. It only encourages and harms.

I don't want drunk people drinking in my road

Will hopefully reduce crime

Drinking alcohol in public places may set a bad example for minors.

Excessive use of alcohol is directly connected with anti-social behaviour, therefore drinking in public should be stopped before it results in trouble or crime.

I can see a need to control/prevent public disorder. I worry about the police or others abusing or using such powers unreasonably and in an authoritarian manner. Human rights are threatened in a number of ways these days. We should proceed

with care down this road

for a more safe environment

because there are too many young people standing on street corners just drinking and annoying people walking past

Keep streets cleaner, less problems with those who have drunk too much.

It will help encourage people who are thinking of breaching normal codes of behaviour to become aware of their responsibilities to fellow citizens, give them an understanding of what is and is not acceptable in a decent society, respect

the rights of others and acquire self-respect and dignity for themselves.

I don't agree with people drinking alcohol outside of licensed premises

The Order would assist in reducing the growing levels of alcohol abuse present not only in Barnet but across the UK generally. I support the proposal.

My local high street / Station Road in Edgware is now a "dump". Lots of young men drink openly on the pavement and intimidate females and old people as they pass.

It is an absolute disgrace.

To ensure everyone has the right to move about the borough in safety.

To reduce antisocial behaviour

public safety is paramount. Excess alcohol not only endangers the drinker but is a danger to onlookers / residents.

If known places can be identified where such danger exists control would be

in the public interest

I don't like people to congregate in public areas and drink

it's not nice for the public.

Let them drink in bars pubs clubs not on the street.

It represents a further incursion of regulation into everyday life. While it may not be the intention that the police should prevent the enjoyment of, say, wine during a picnic in the park, one can envisage a situation where it is more

convenient to impose consistent blanket policing. Indeed with an increasing political sensitivity to profiling, one can see this on the horizon.

With the limited information I have been able to gather about your proposals and because I have not been provided with any evidence for the claims of success of the existing trial zones, I am therefore disposed to say that I disagree

with the proposal for a Designated Public Place order. It is clear to me that nothing has done more than the introduction of 24/7 alcohol sales to encourage the drinking culture that you may be wishing to suppress. Perhaps you could

handle the issue with less risk of unintended consequences by curtailing the availability of alcohol and of course by engaging rather than regulating the energies of young people.

I believe instead of draconian controls to manage the few spots of difficulty that education and support for young people, giving them more sustainable life opportunities is a better way forward. As a council tax payer I am not in favour

of spending money on this scheme. It will simply lead to community unrest, disproportionate application and could lead to divisive community relations, where engagement with community issues and ensuring alternatives and education

on alcohol and drug misuse are addressed is a better investment for the individuals themselves and for positive community approaches.

Anti-social behaviour caused by excessive alcohol consumption in public area is a nuisance to everyone.

Stop thugs

Don't like to see rowdy drinking in public

The area I live in is predominantly residential. Families with young children and elderly residents are seriously affected by loutish behaviour. This then impacts on the social environment, property

prices and general behaviour can

then deteriorate further (graffiti etc).

I am therefore strongly in favour of the introduction of a "Designated Public Place Order"

We are all in favour of efforts by the authorities to maintain law and order and we believe these

suggestions will not only further that aim but also lead to an improvement in public behaviour and local cohesion

Need more police presence to deter anti-social behaviour

yes please go ahead. alcohol is getting cheaper through supermarkets stores; that does not mean we have to put up with more nuisance.

I believe there should be more control over the way we use alcohol in the UK, especially with regard to binge drinking and the way that alcohol affects people when they are grouped together.

It will assist in maintaining a good community spirit and hopefully prevent over drinking by the youth

better, safer neighbourhood, less incidents requiring medical treatment, reduced noise

I go shopping in Edgware every day and it is very intimidating passing the betting shops as there are always men outside smoking and drinking cans of alcohol. They have also been outside the

Broadwalk shopping centre.

For safer neighborhoods

Providing it was introduced with care and implemented with sensitivity it would help to protect and improve our environment.

I like most people enjoy social drinking however the trend for large quantities of alcohol to be consumed on the street on the way to and returning from a 'night out' has increased significantly with the decline prices offered by supermarkets.

Often this is associated with a decline in social behaviour which is often not acceptable to other pedestrians or local residents.

So that the authorities have some control over anti social behaviour in public spaces

It will make streets more safer.

It gives too wide powers to the police.

I would accept a proposal less widely drafted in respect of seizure - 'anything they believe to be alcohol'

is too widely drafted.

Anything that makes Barnet a more peaceful place and control's drink related public disorder is to be welcomed.

Drunkenness is bad under any circumstances: for the drinker and for the unwilling observer/sufferer.

I cannot understand why it is regarded as something clever or admirable. We do not have to experience it on the street. One of the

advantages of the Muslim population is that most do not smoke or drink.

There are too many occasions now when we become intimidated by alcohol induced poor behaviour.

I am in favour of any deterrents.

to reduce/prevent a nuisance to other users of public areas

Barnet should continue to be a safe and secure borough for families

It will reduce anti social behaviour as we live close to the park and empty beer cans are left everywhere along with some noisy behaviour.

Too many young people sitting in parks and old!!! making noise and being rude. The shops should not sell it too them. So I am in favour of this.

There are public places around the borough where drinking alcohol takes place such as parks and certain street locations and this can lead to unsocial behaviour and can be intimidating to local residents.

There are plenty of pubs etc. where drinking can legitimately take place or people should drink at home if they do not want to use a pub.

If this would help keep our communities safe, it is a very good idea

The community (of all ages) should be able to live in a non-threatening environment.

Rather obvious but here goes: Keeps noise, litter and bad behaviour down.

do not think it is necessary

This will help citizens to go about their business safely and peacefully which is a good thing. It will cut down on the cost of dealing with anti social behaviour as knowledge and understanding of the consequences spreads.

Anyone causing problems due to drunkenness would have less opportunity to do so.

I would think that in certain places it is good to have a PPO but I do not know what the implications would be to have a blanket order across the borough, so I cannot be either in favour or against it at the moment.

If action isn't taken now to keep the area civilised the future will be shameful

You are of course treating a symptom of social decay, we should be eradicating the cause via citizenship education There has been a lot of talk about this being part of the curriculum, Is it happening?

These jobs are tomorrow's parents,

god help us,

We in Edgware have been ignored by the council for many years. We live close to the town centre Garden City and have to put up with alcoholics vomiting urinating and defecating especially in the local churchyard. In addition to this they

shout use abusive language and now we are confronted by East Europeans sitting on garden walls and doorsteps drinking away the afternoon. Now that Harrow have the ban in situ on their side of the row all their alcoholics spend the day in Edgware.

The late night drinking in North Finchley has, over the years, caused lots of damage and high nuisance to residents and shopkeepers.

Any sensible measure designed to reduce the consumption of alcohol should be implemented.

The area around and behind Burnt Oak Underground station (Walting Avenue and the car-park) is flooded by drunks, and they urinating in public and to date the council has failed to tackle this or keep up the cleaning of the area.

Therefore it makes sense to get to the source of the problem, even though in my view the council should be more proactive in sorting out the problem.

To reduce drunkenness and the risk of alcohol-related harm.

I feel very strongly that something has to be done about the excessive drinking that is so prevalent now and if people can only drink in places licensed to serve drinks it would be a great improvement to

the whole ethos of the Borough.

I think this is an excessive restriction on people's rights. To apply a blanket order borough-wide and would probably also be unenforceable in practice.

Its a good thing to have dedicated people to be on the case of those that feel that alcohol related anti social behaviour is acceptable.

I am against drunkenness in public, but the proposal would not prevent people getting drunk in licensed premises or in private premises and then going out and causing a nuisance in the street.

I haven't noticed these people recently but there were frequently people sitting and drinking outside the Tesco's in Ballards lane and I found this this very unpleasant. They also used to congregate in the little alleyway which connected

the wide pavement to the one way street behind Tesco's. I never use this short cut because of this as I always felt very intimidated.

I would feel safer knowing that there were no drunks roaming the streets causing trouble.

I am in favour of any effort to control unpleasant side effects of alcohol consumption and I am assuming this is the intention of DPPO

It would help to stop drinking on public places such as station road Edgware and surrounding area which is causing problems with rough living people and drunks on the street also people taking drinks outside public houses onto the street,

best

Concerned that an unneeded heavy handed approach may be taken by the authorities.

Common provision in USA cities in which I have lived and without question keeps alcohol related trouble to a minimum.

It would stop groups of people gathering together to drink in public and give the police powers to move on any person drinking in the street

Drinking alcohol in public places is often the cause of offensive behavior and the general public can feel threatened by it.

I feel that the proposal has merit and will help curtail crime and nuisance behaviour!

One can feel intimidated and threatened when walking through public areas where there are people drinking This will stop person coming over from harrow to drink where they have the DDPO and make it safer for us to travel in Barnet where we live.

I am very aware that being drunk causes violence and behaviour which poses a risk to law abiding citizens who do not wish their neighbourhood to attract characters who are disreputable even before they have had a drink!

Police and Barnet council allow premises to be licensed until hours past minight and often these

premises involve use of drugs,decent people do not need these undesirables to congregate in that which is a peaceful area.

Calling the police to sort out problems results in police/ambulance sirens to be sounded at any hour,disturbing the elderly,the unwell and often causing difficulty in sleeping amongst babies and children

The drunk defecate in in people's front gardens and leave their litter

The clientele who congregate for 10pm opening use foul language which is very embarrassing

when we leave a restaurant with guests!

In one particular supermarket,staff have to clear away syringes and the like before opening next day!

Cut down on litter, nusaince, and enable everybody to enjoy the public spaces

Let's limit excess drinking if we can.

Anything that will discourage antisocial behaviour is good. I don't think streets should have people drinking and the public should feel safe during their daily routines.

This is an invasion of Civil Liberties by the Council. The answer to public drunkenness is to arrest the perpetrators, and not to make it impossible for a member of the Public to have a glass of wine or beer in a "Public" place.

Brings safety aspects to the borough

It will benefit the borough if anti-social behaviour as a result of excess alcohol consumption can be reduced.

Anything that reduces antisocial behaviour is a good thing

I can see no good reason to consume alcohol in a public place other than licensed premises.

I am assuming that the proposal is to eliminate drinking outside anywhere in the Borough though, presumably there may be exemptions such as a family picnic.

Recent rioting in London was largely fuelled by alcohol, proving once again the old adage

"when the drink's in the wit's out"

I do not think that we need anymore drinking places

Any action which makes Barnet safer is welcome

If someone is causing a public nuisance because they're drinking, the police ought to be allowed to take the drink away.

I find it unacceptable that people use parks to overindulge in alcohol and then use them as a public convenience. Drinking in public places needs to be more controlled generally so that drinkers anti social behaviour does not impact on the general public

Drinking alcohol in a public place increases the likelihood of irresponsible and potentially harmful behaviour to both the drinker and passers-by. It interferes with and disrupts the usual activities of such public places, preventing people from going about their usual business.

Also, importantly, drinking in a public place has no time limits or geographical boundaries; meaning people inclined to drink in public places can do so when and where they wish making the problem unmanageable. For these reasons, drinking in a public place must be condemned as an anti-social behaviour and legislated against accordingly.

Occasional nuisance drinking in E. Finchley High Rd. Also observed same in N. Finchley Tally Ho area. Unacceptable behaviour takes up too much of police and hospital time and skills.

As you have explained it will help create and maintain a safe, healthy and enjoyable environment.

It might ease the rowdiness on the streets

I am happy for anyone to drink in appropriate premises or their homes, but I do not wish to see drinking or drunken behaviour in public places.

If it helps to reduce the young drinkers who walk around and congregate on the local street corners with cans and large bottles of cider, then it has to be worth while. Most people who enjoy a drink can do so in a pub or house etc without causing grief/noise/litter to local residents.

Too many people believe that cheap alcohol purchased from local supermarkets can be consumed in public places nearby. Sentinel Square, Brent Street, NW4 is a prime example.

All too often drinking to excess in these instances

leads to anti-social behaviour, or possibly criminal offences, to the annoyance of passer-by and residents. There are a nuisance and causing litter around the area with their cans and they are particularly at Cricklewood Broadway and some of these people are coming over from Brent

I am in favour of this proposal because I see it as a positive step towards reducing under age alcohol consumption and antisocial behaviour.

I am not aware of any evidence that such a widespread order would address any perceived issues.

I expect current laws may give police sufficient powers to tackle the effects of alcohol abuse (Public Nuisance offences such as

violent disorder, affray, disorderly behaviour or drunk and disorderly). If not, then the law needs to be changed by parliament. A hotch-potch of local rules can only lead to confusion. It may be that better or more prominent policing is required rather than more sweeping powers

People should not be allowed to make a public nuisance of themselves when they have been drinking.

If they will not control their own behaviour then sanctions need to be imposed. We need to reclaim the streets for 'normal' people.

deals with nuisance

Drinking in public places [as described] must give rise to increased display of drunkenness therein and ultimately to a greater risk of offence to people going about their business and offences that may result in violence in public.

I think the Borough is too large for this Proposal to be policed properly. The problem drinkers will just move on to another area within the Borough to continue their 'activities'.

We am so fed up with drunken, loutish behaviour which does not seem to be controlled or monitored.

These designated areas will be a "Breath of Fresh Air" for us residents who have to put up with

abuse and threats from these empty-headed louts... Old and Young alike...

Thank you and hope all residents agree with us.

This is using a hammer to crack a nut. Sensible managed crime prevention precludes having to impose draconian rules/laws that affect normal law abiding citizens. Deal with the problem of troublesome drinking without imposing

restrictions on law abiding citizens. Stop this "lowest common denominator" simplistic nonsense.

There is too much disorder in our Society, where citizens flout the law and conduct all sorts of abusive

behaviour which is undesirable, unproductive, and affects a lot of innocent citizens who are law abiding.
Bad behaviour and Crime

should be reduced at all costs to maintain law and order so that all citizens can move freely without fear and live in peace in their own home and neighbourhood.

Move street drinkers off the streets as they bring problems to areas

Much as I realise that this will just move the problem on and is not a social response, I am also resident in this neighbourhood and don't want to see it on my doorstep. I do think we should be looking at why it is happening too, however.

I am in favour because this will help Edgware to become a safer more attractive environment for which to live work shop and socialise.

People will be able to go about their normal lives without feeling intimidated by these individuals.

I believe the public will feel safer knowing they are not going to be confronted by drunk people as they go about their day to day business.

This goes beyond what Parliament planned for either the Licensing Act or the DPPO legislation

I don't believe it is necessary to drink in the street. Anyone doing this is likely to be an addict or a drunkard.

the Police need this proposal to enable them to help addicts by guiding them towards support and take others off the streets.

There is no problem that needs these draconian measures.

The police already have powers to arrest people who are drunk and disorderly.

the area needs to be cleaned up from street drinkers and homeless down and outs and we need the police to be given all the support possible in their endeavours to keep our areas as we want to see them, there is a lot going on this

year and we need to be a window for the world to see how lovely barnet is, edgware used to be such a beautiful area and now it is on a rapid downhill slide getting a lot of bad publicity for all the wrong reasons and most of which could

be avoided and a great place brought back to life. please let us have the good old days back, it is not difficult to keep law and order if the support is there.

Unfortunately many people especially towards the weekends spend the money on Alcohol and Drugs which on occasions spills out on to the street..Which results in Unsocial Behaviour, Fighting and people being Sick and causing a

Nuisance to other people...Having this Would be a Improvement, Though the Only problem I see is Policing it, Since recently the Met Police are Cutting the Frontline officers to save money etc...I think you Need to Ensure you have

Enough Met Police patrolling before you make these proposals...

this should have done a long time ago!

street drinking is becoming a threat to public safety in the borough and the police must enforce a ban as soon as

possible

Street drinking is a major problem in the Borough and was most likely a factor involved in an incident in Golders Green Road on Saturday night 9th where nearly a dozen police officers were involved in breaking up a very violent fight.

Such an incident was virtually unheard of before street drinking became prevalent in Golders Green.

The DPPO should be passed as soon as possible and local Police should adopt a zero tolerance to street drinking to protect the public.

It would reduce street drinking and the attached ASB and make me feel safer walking around Barnet.

Litter and rowdy behaviour

It would hopefully put a stop to some of the bad behaviour currently seen around and go some way to stop residents from being offended by it

It can be very scary walking down Brent Street or in Sentinal Square when there are groups of men drinking. It feels very threatening and it also occurs in Hendon Park

At the moment drinking on the streets and in public places is becoming more and more widespread.

This has definitely led to more and more raucous and anti social behaviour on the streets and a litter problem.

Wherever you go there

are discarded drink bottles and cans.

You have presented no evidence to support the idea that this measure is reasonable, necessary or proportionate.

It will help the police to keep street drinkers away from Barnet

any proposals which can make Barnet the best borough to live in must be a good thing.

The residents we know all take a great pride in their homes and the streets in many shopping areas are a disgrace, not

least because of the neglect

and also the nomadic people roaming around and living in doorways and using public places as toilets - all of them are stoned out of their minds on drink/drugs

If people get together for an outdoor picnic w food and alcohol this is a pleasure which should not be infringed upon. I think the new powers would be a useful tool for the Police who don't want to resort to the more heavy handed existing powers.

Its about time this was done .Men using our shop fronts as loos!!!

I am concerned about people who drink on the streets as this is anti social and unpleasant particularly when groups of alcoholics gather and cause a public nuisance. The authorities should have powers to deal with this.

Small group of street drinkers causing ASB in the Burnt Oak area urinating in public taking up all seating at bus stops shouting abuse at members of public and empty cans dumped in the street

Such a regulation is long overdue and has been a success in other adjoining boroughs

Often respectable family shopping streets like Golders Green road have people loitering in the street openly drinking alcohol. Such behaviour severely impacts on the amenity value of the area and increases litter. It is a highly unpleasant experience for both adults and children wanting to use the many respectable eating place in Golders Green.

The local police should be given this additional power to adopt a zero tolerance regime to street drinking
Stop asb

I am against the proposal

A borough wide order is not necessary and disproportionate, it will impacts people enjoying parks and open spaces, many people will be prevented from enjoying wine with a picnic in the parks. This will discriminate against those without gardens.

According to your own DPR

On 1st September 2001, sections 12-16 of the Criminal Justice and Police Act 2001 came into force. The provisions replaced local bye laws and enable local authorities to designate places where restrictions on public drinking apply. These powers were introduced to explicitly tackle crime, disorder and nuisance associated with the consumption of alcohol in a public place. Local authorities must be satisfied that nuisance to members of the public, or a section of the public, or disorder has been associated with the consumption of alcohol in an area proposed to be designated before it creates and Order.

I do not believe Barnet can be satisfied of the above requirements and I do not believe anybody could be satisfied because the nuisance will not have been caused in every part of the borough. As this cannot be the case, the council will be opening itself to legal challenge which it would loose, therefore this proposal does not provide value for money.

I am against the proposal.

I don't trust this emasure to sensibly enforced. It is a sledgehammer to crack a nut.

I doubt that there is sufficient resource to fully, properly and effectively enforce the proposed order 24 hours a day, 7 days a week

It doesn't fix the problems that the problem drinkers have. Resource should be put into solving the real problem of the 84 chaotic drinkers. You would have the first £12,500 for targeted remedial measures by not proceeding with the DPPO

Approximately 90% of Edgware Quaker meeting are in favour of the proposed order. The remainder have concerns regarding the infringements to civil liberties that the order may impose

I am writing to express my support for the extension of anti drinking laws to cover the whole of Barnet. This summer I have witnessed a sudden rise in the number of street drinkers in the Leicester Road/Station Road area of New Barnet.

There are often many street drinkers in Highlands gardens (a small park in Leicester Road).

Your website has pointed out that these powers are NOT directed against people enjoying a picnic in the park.

Therefore in principle I believe the extension of police powers in this area is a good thing – as long as those powers are not exercised unnecessarily.

Please ensure my objections to the above proposed order is recorded in the appropriate Cabinet report on the following grounds

1) This order is completely unnecessary and is an extension of petty regulation and will make little

difference because these “blanket bans “are totally unenforceable due to the lack of Police manpower and indeed willpower

2) It is on a par with those Boroughs that are “nuclear free zones “or “fair-trade Boroughs”. Just because a local authority declares it does not mean it is so

3) It has been consistently rejected by Council Administrations over the last 10 years as the Police who continuously propose it refuse to commit any manpower to enforce. It falls into the same category as the suggested “Borough wide dangerous dog bans “

4) So called alcohol free zones have been in place at four sites (considered hotspots) in the Borough since 2003 and the Metropolitan Police have taken little action to enforce them, just visit North Finchley

5) The power to stop drunkenness already exists, it is a criminal offence to be drunk in the street, and there is also a substantial amount of legislation already in place to deal with anti- social behaviour and the Licensing Act covers inappropriate alcohol sales . The Criminal Justice and Police Act 2001 is one of the worst pieces of legislation introduced by the Labour Government in their then desire to be “seen to be doing something “

6) As currently worded picnics in parks and open spaces would be affected

7) The recent Diamond Jubilee street parties would have fallen foul of this order as it is currently worded

8) There is no statistical evidence from Boroughs that have done this that it in any way contributes to the reduction in crime

9) The Borough Commander has provided no evidence as to why this is a priority for example how many of the 21 ward CAP panels have listed “tackling street drinking “as a priority ?